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Memo	Frank Moore to Pres. Carter, w/attachments 2 pp., re: personal matter	11/30/78	C

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THE WHITE HOUSE  
WASHINGTON

November 30, 1978

MEMORANDUM FOR THE PRESIDENT

FROM: JACK WATSON *Jack*  
ANNE WEXLER *AW/mike Chanin*

SUBJECT: Meeting with Rural Leaders to Discuss  
Administration Rural Initiatives and Rural  
Electrification  
Friday, December 1, 1978  
1:15-1:30 p.m. The East Room

I. PURPOSE

To announce water and sewer initiatives; to reaffirm your commitment to the concept of rural electrification and to rebuild support among key individuals from the rural electrification movement; and to discuss rural energy prospects and alternative sources of energy.

II. BACKGROUND, PARTICIPANTS AND PRESS PLAN

A. Background

1. The original suggestion for this meeting was made by Heywood Gay, a longtime supporter of yours and the executive vice president of the Georgia Electric Membership Corporation. Gay has become increasingly concerned about friction between the Administration and persons in the rural electrification field, many of whom were campaign supporters of yours. The friction has arisen because of:

- confusion and discontent about OMB's examination of the Rural Electrification Administration's (REA) loan program (leading to fears that an attempt will be made to eliminate or drastically modify it);

- rumors that REA will be taken from USDA and put into DOE or some other agency;
  - your opposition to the Clinch River Breeder Reactor (viewed by some as reflective of your opposition to nuclear power generally);
  - your water policy and water project initiatives (viewed by some as a blanket opposition to hydroelectric projects);
  - CEQ's draft environmental regulations (viewed by some as being insensitive to the problems they would cause for REA as a lending agency and rural electric systems as borrowers).
2. The recommendation to meet with rural electrification representatives coincided with the development by Jack of some major rural initiatives now ready for announcement. These announcements, dealing with water and sewer reforms and alternative rural energy sources, are part of a larger set of rural initiatives coordinated through the IACC by Jack and by Larry Gilson of Jack's staff. Among other things, these announcements represent a major breakthrough in simplifying federal programs which disburse \$2.5 billion annually for rural water and sewer purposes. Further background on these rural initiatives (ready for you to announce) is provided in the attached paper and talking points (Attachments C and D).
  3. When you arrive in the East Room, Jack will have welcomed the guests and made introductory remarks. After you depart, the guests will hear from the Vice President, Bob Bergland, Cecil Andrus, Pat Harris, Ray Marshall, Jim McIntyre, Doug Costle, and other Administration officials. The meeting will end at about 5 p.m. and will be followed by a reception in the State Dining Room. An agenda is attached (Attachment A).

4. You have a pending invitation from the National Rural Electric Cooperative Association (NRECA) to address its annual meeting in Houston in February 1979. The theme of this meeting is the "New Era in Energy," and about 10,000 attendees are expected. Heywood Gay recommends accepting this invitation.

B. Participants: Those invited include leaders of public and private rural interest groups, elected officials, rural electrification leaders, and others with interests in rural development. Many of the most important guests will be seated in the front row, and we recommend that you shake hands with those in the front row on both sides and in the middle. This group may include Senators, Congressmen, Governors, and other public officials, as well as key NRECA officers (including Bob Partridge) and Heywood Gay. A partial list of expected attendees is attached (Attachment B).

C. Press Plan

White House Photo and Press Pool.

In addition, about 20 press representatives will remain in the room for the entire briefing. These include reporters from the hometowns of some of the participants, and reporters who specialize in rural matters.

III. TALKING POINTS

A background paper and talking points are appended as Attachments C and D.

Attachments



THE WHITE HOUSE  
WASHINGTON

RURAL ENERGY ISSUES AND RURAL INITIATIVES:

A WHITE HOUSE MEETING

December 1, 1978

The East Room

Agenda

1 p.m.	Welcome	Jack Watson Assistant to the President
1:15 p.m.	Rural Initiatives and the Importance of Rural Electrifi- cation	The President
1:30 p.m.	Discussion of Water and Sewer Initia- tives	Bob Bergland Secretary of Agriculture  Patricia Harris Secretary of Housing & Urban Development  Ray Marshall Secretary of Labor  Douglas Costle Administrator of the Environmental Protection Agency  Robert Hall Assistant Secretary of Commerce for Economic Development

Agenda, December 1, 1978 (continued)

2:15 p.m.	Rural Electrification	Bob Bergland  Robert Feragen Administrator, Rural Electrification Administration  James McIntyre Director, Office of Management & Budget  Eliot Cutler Associate Director, OMB
3:15 p.m.	Coffee Break	
3:45 p.m.	Rural Energy Pros- pects and Rural Development	Bob Bergland  Robert Feragen  Cecil Andrus Secretary of the Interior  John O'Leary Deputy Secretary of Energy
4:45 p.m.	Closing Remarks	The Vice President
5 p.m.	Reception -- The State Dining Room	





MEETING WITH RURAL LEADERS, December 1, 1978

Expected Attendees

1. Able, S. Kirby  
Editor, S.C. Elec. Coop Assn.  
Cayce, S. C. 29033
2. Albarelli, Mike  
HEW
3. Allen, Jim  
Ex. Dir., Nat. Assn. of Farm Workers  
Washington, D. C.
4. Alman, Elliott  
Legislative Rep., Nat. Assn. of Counties  
Washington, D. C.
5. Anway, Edward  
Board of Directors  
Nat. Rural Utilities Coop. Finance Corp.  
Marana, Arizona 85238
6. Balch, Charles D.  
General Manager, Appalachian Elec. Coop.  
Jefferson City, Tenn. 37760
7. Baldwin, Ed  
President, Wyoming Rural Elec. Assn.  
Casper, Wyoming 82601
8. Ballard, Alfred J.  
General Manager  
Nebraska Rural Electric Assns.  
Lincoln, Nebraska 68501
9. Barber, Robert  
Vice Chairman-Rural Affairs  
NECO  
Jamestown, New York
10. Barneson, Marvin  
President, Wisconsin Elec. Coop. Assn.  
Strum, Wisconsin 54770
11. Barnett, Jack  
Executive Director, Western States Water Council  
Salt Lake City, Utah 84111
12. Barnwell, Thomas Jr.  
Project Director  
Beaufort-Jaspar Comprehensive Health  
Ridgeland, South Carolina 29936

13. Bassuener, Barbara  
Public Affairs Manager  
Water Pollution Control Federation  
Washington, D. C.
14. Baughman, Richard E.  
Editor, Va. Assn. of Elec. Coop.  
Richmond, Va.
15. Beck, Eckardt  
Regional Administrator  
EPA  
New York
16. Belanger, Whitney L.  
Asst. Manager and Editor  
Assn. of Louisiana Elect. Coop.  
Baton Rouge, La.
17. Bennett, Robert D.  
Ex. Vice President  
S. C. Elec. Coop. Assn.  
Cayce, S. C.
18. Bethel, Howard  
Director/General Manager  
Nat. Rural Elec. Coop. Assn.  
Wilcox, Arizona
19. Bishop, Owens  
Editor - Info. Services Director  
Raleigh, North Carolina
20. Bivens, William E.  
Consultant  
Council of State Comm. Affairs Agencies  
Washington, D. C.
21. Blake, Frank  
Member, Board of Directors  
Natl. Rural Coop. Utilities Finance Corp.  
Washington, D. C.
22. Blankinship, William M.  
Director of Public Relations  
Ga. Elect. Membership Corp.  
Atlanta, Georgia
23. Blobaum, Roger  
President  
West Des Moines, Iowa

24. Blocker, Glenn  
General Manager  
Florida Rural Elec. Coop. Assn.  
Tallahassee, Florida
25. Bogard, Rebecca L.  
Legislative Counsel  
NRECA  
Washington, D. C.
26. Breckinridge, John
27. Brown, J. C.  
Manager Pub. Editor  
Natl. Rural Elec. Coop. Assn.  
Washington, D. C.
28. Burmaster, David  
Member of Staff  
CEQ
29. Butts, Robert L.  
General Manager  
Tri-County Rural Elec. Coop.  
Mansfield, Pennsylvania
30. Byers, David M.  
Coordinator for Rural Assns.  
U.S. Catholic Conferences  
Washington, D. C.
31. Byrley, Charles  
Dir. of Washington Office  
Am. Public Works  
Washington, D. C.
32. Campbell, Emory  
Dir. Comm. Services  
Beauford Jasper Comprehensive Health Services  
Ridgeland, South Carolina
33. Carlisle, Fred  
General Manager  
Riceland Elec. Coop.  
Stuttgart, Arkansas
34. Cavanaugh, Gordon  
Adm. of F.H.  
Farmers Home Adm.  
Washington, D. C.

35. Cleveland, Robert  
President  
Ohio Rural Elec.  
Columbus, Ohio
36. Clevenger, Thomas  
Ex. V.P. and General Manager  
Southern Illinois Power  
Marion, Illinois
37. Clifton, Ray  
Director of Legislative Activities  
Georgia Elec. Membership Corp.  
Atlanta, Georgia
38. Clinton, William  
Gov. Elect of Arkansas  
Little Rock, Arkansas
39. Cochran, Clay
40. Cochran, Jack  
Director  
NRECA  
Salem, Arkansas
41. Cohn, Bob  
Chairman  
Cohn & Wolf  
Atlanta, Georgia
42. Cook, Michael  
Acting Director - Facility Requirements  
EPA  
Washington, D. C.
43. Cox, Quida  
Editor, Arkansas Elect. Coop.  
Little Rock, Arkansas
44. Cromberg, Fred B.  
Director-Wyoming  
NRECA  
Medicine Bow, Wyoming
45. Crusch, William F.  
Director-N.D.  
NRECA

46. Cusick, Pat  
Ex. Director of Division  
Nat. Comm. Action Agency  
Washington, D. C.
47. Dailey, George  
Dep. Director  
Nat. Travel Chairman & Assn.  
Washington, D. C.
48. Dalton, Vernon  
Director-Nevada  
Nat. Rural Elec. Coop. Assn.  
Wells, Nevada
49. Davies, Robert F.  
Staff Director for Rural Development  
Natl. Conference of State Legislatures  
Washington, D. C.
50. Davis, John K. Mrs.  
General Manager, Show-me Power Corp.  
Marshfield, Missouri
51. Deen, David  
Southeastern Vermont Community Act.  
Bellows Falls, Vermont
52. Diddle, Gerald  
General Manager  
Assoc. Elec. Coop.  
Springfield, Missouri
53. ~~Congressman John Dingell~~
54. Dolinger, John R.  
General Manager  
Cumberland Elec. Membership Corp.  
Clarksville, Tennessee
55. Dunlap, Louise  
Ex. Vice President  
Environmental Policy Center  
Washington, D. C.
56. Dyess, Bruce  
Manager, Wiregrass Elec. Coop.  
Hartford, Alabama

57. Easton, Richard  
General Manager  
Colorado Rural E. Assn.  
Denver, Colorado
58. Eaton, Clemont  
General Manager  
Clearwater Power Co.  
Lewiston, Idaho
59. Edey, Marion  
Executive Director  
League of Conservation Voters  
Washington, D. C.
60. Edlich, Ted  
Chairman, Nat. Dem. Water Project  
Roanoke, Virginia
61. Eisenberger, Pablo  
Coordinator for Rural Affairs  
Center for Community Change  
Washington, D. C.
62. Elledge, Larry F.  
Editor, Illinois Rural Elect News  
Springfield, Illinois
63. Ellis, Charles  
President, Kansas Elec. Power  
Kansas
64. Engel, A. E.  
Manager  
Plumbers-Sierra Rural Elect Coop  
Portola, California
65. Fackrell, Joseph C.  
Executive Director  
Intermountain Consumer Power Assn.  
Santy, Utah
66. Farber, Steve  
Director, Nat. Governors Assn.  
Washington, D. C.
67. Faucett, Ernie  
Board of Directors, Nat. Rural Water Assn.  
Little Rock, Arkansas

68. Feeler, Alexandra A.  
Associate Director, Parish Outreach  
Natl. Conference of Catholic Charities  
Washington, D. C.

69. Foley, Gerald K. Reverend  
Executive Director  
Nat. Catholic Rural Life Conference  
Des Moines, Iowa

70. Forsberg, Jim  
HUD  
Washington, D. C.

71. Foster, Richard W.  
General Manager  
Atchison-Holt Elect. Coop.  
Rock Port, Missouri

-----  
72. Gibbs, Dail  
Ex. Vice President  
Alabama Rural Elec. Assn.  
Montgomery, Alabama

Gay, Heywood  
Ex. Vice President  
Georgia Elec. Membership  
Corp.  
Atlanta, Georgia  
(listed under #98.)

73. Gill, Charles B.  
Dep. Governor  
Nat. Rural Utilities Coop. Finance Corp.

74. Graves, Thomas  
Ex. Vice President  
Iowa Assn. Elec. Coop.  
Des Moines, Iowa

75. Greathouse, Stanley  
Board of Directors  
NRECA  
Johnsonville, Illinois

76. Gregg, Lloyd  
Chairman of the Board  
Ohio Rural Elec. Coop.  
Columbus, Ohio

77. Grimm, Arthur E.  
Editor, NRECA Magazine  
Nebraska Rural Elect. Coop. Assns.  
Lincoln, Nebraska

78. Hackbart, Harold J.  
President, Board of Directors  
Nebraska Rural Elect. Coop. Assns.  
Lincoln, Nebraska



79. Hanley, Michael  
Field Editor of NREC Magazine  
Natl. Rural Electrical Coop.  
Washington, D. C.
80. Hapka, Lenard  
Chairman  
Minn. Assn. of Elec. Coop.  
Argyle, Minn.
81. Hardy, Joseph  
Director, Navahoe Business Development
82. Harris, Pat
83. Harrison, Walter  
Retired State Manager  
Miller News/Ga. Electric  
Mellen, Georgia
84. Harrison, William  
President  
Southern Rural Policy Congress  
Montgomery, Alabama
85. Hart, Don J.  
Director, Natl. Rural Utilities Coop. Finance Corp.  
Merkel, Texas
86. Hartman, Richard  
Executive Director, Natl. Assn. of Regional Councils  
Washington, D. C.
87. Harvey, George  
President, Grand Canyon State Elec. Coop.  
McNary, Arizona
88. Hasnerl, Edward  
Executive Vice President  
Indiana Staten de Rural Elec. Coop.  
Indianapolis, Indiana
89. Hastings, Angus  
Sec.-Treasurer  
Natl. Rural Elec. Assn.  
Fort McCoy, Florida
90. Haugen, Wendell  
Board of Directors  
Natl. Rural Elec. Coop. Assn.  
Ryder, N. D.

91. Heathington, Don  
Manager, Central Valley Elec. Coop. Inc.  
Artesia, N. M.
92. Helminski, Edward  
Director, Energy Policy  
Nat. Governors Assn.
93. Hoke, C. J.  
Board of Directors/General Manager  
Nat. Rural Utilities Coop. Finance Corp.  
Grand Island, Nebraska
94. Houston, Sam  
General Manager, Como Elec.  
Tipron, Missouri
95. Hubbard, James M.  
Ex. Vice President  
N.C. Assn. of Elec. Coop.  
Raleigh, North Carolina
96. Humes, David R.  
Mayor, City of Hayti Heights  
Hayti Heights, Missouri
97. Ikins, Clements  
President, Illinois Elec. Coop.  
Springfield, Illinois
98. Gay, Heywood  
Executive Vice President  
Georgia Elec. Membership Corp.  
Atlanta, Georgia
99. Johnson, David  
(Sub for Senator Muskies)
100. Johnson, Harold T.
101. Jones, Charles C.  
Executive Manager  
Va. Assn. of Electric Coop.  
Richmond, Virginia
102. Jones, Wellon  
Director, CFC  
Turner, Montana

103. Kane, Michael  
Staff, Council on Environmental Quality  
Washington, D. C.
104. Kemp, John B.  
Chairman, Federal Regional Council  
Kansas City, Missouri
105. Kinsel, Sheldon  
Asst. Conservation Director  
Natl. Wildlife Federation  
Washington, D. C.
106. Knight, D. L.  
Manager, Bossier Rural Elect. Corp.  
Bossier City, Louisiana
107. Knight, Mattye  
Ex. Director, Greater Cumberland Coop.  
Cumberland, Kentucky
108. Koch, Bradley R.  
Director, Energy & Environmental Policy Dept.  
Washington, D. C.
109. Kourouma, Michele  
Ex. Director  
Natl. Conf. of Black Mayors, Inc.  
Atlanta, Georgia
110. Kouts, Vernon  
Editor, Oklahoma Assn. of Elec. Coop.  
Oklahoma City, Oklahoma
111. Kuntz, Frank  
Rural Affairs Commission  
Natl. Assn. of Counties  
Ridgeway, Pennsylvania
112. Langfitt, William Howard  
Ex. Vice President  
Elec. Power Assns. of Mississippi  
Jackson, Mississippi
113. Langston, Czar D.  
General Manager, Oklahoma Assn. of Elec. Coop.  
Oklahoma City, Oklahoma
114. Lank, Albert  
Director-Delaware, NRECA  
Milton, Delaware

- 115. Senator Leahy
- 116. Lewis, Guy C.  
General Manager, Va. Elec. Coop.  
Bowling Green, Virginia
- 117. Lindell, Orval  
General Manager and Ex. Vice President  
Minn. Rural Elec.  
Minnesota
- 118. Little, Charles  
Amer. Land Forum  
Washington, D. C.
- 119. Livingston, Ralph  
General Manager  
Middle Ga. Elec. Membership Coop.  
Vienna, Georgia
- 120. Logan, William  
Manager of Member Services
- 121. Congressman Gillis Long
- 122. Lorenz, Jack  
Ex. Director, Izaak Walton League  
Arlington, Virginia
- 123. Lovig, Glenn  
Ex. Vice President  
Iowa Assn. Elec. Coop.  
Des Moines, Iowa
- 124. Ludlam, Valerie Pope  
Ex. Director  
San Bernadine Westside Community Development Corp.  
San Bernadino, California
- 125. Magee, Ray  
General Manager, Dir.-NRECA  
North Central Elec. Power Assn.  
Byhalia, Mississippi
- 126. Maggiore, Anthony  
President of Board  
Natl. Center for Appropriate Technology  
Milwaukee, Wisconsin

127. Manning, Owen D.  
President, CFC  
Coshocton, Ohio
128. Margeson, Barbara  
Director-Region I, NRECA  
Avoca, New York
129. Martin, Philip O.  
General Manager  
United Power Assn.  
Elk River, Minnesota
130. Matson, William F.  
Ex. Vice President-General Manager  
PA Rural Elec. Assn.  
Harrisburg, Pennsylvania
131. Matthews, Joe  
Director-South Dakota  
NREA  
Lily, South Dakota
132. McCotter, Donnie  
Director of Info-Editor  
Alabama Rural Elec. Assn.  
Montgomery, Alabama
133. McDonald, Richard  
Acting Director-Hydro Elec. Resource Deve.  
Department of Energy  
Washington, D. C.
134. McIsaacs, George  
Department of Energy  
Washington, D. C.
135. McKnight, A. J. Father  
President, Southern Coop. Development Fund  
Lafayette, Louisiana
136. McNichols, Robert M.  
Administrator  
Pulaski County Administrator  
Pulaski, Virginia
137. Meng, Joe  
Director-Region III  
Coop. Finance Corp.  
Bowling, Kentucky

- 138. Millraney, Hugh  
Manager  
Caney Fork Elec. Coop.  
McMinnville, Tennessee
- 139. Mobley, Floyd Jr.  
Managing Editor of Mississippi EPA News  
Elec. Power Assns. of MS  
Jackson, Mississippi
- 140. Molony, Michael J.  
Manager, Information & Legislative Research  
NRECA  
Washington, D. C.
- 141. Montgomery, John H.  
Representative, City of Oklahoma City  
Montgomery & Fuller  
Washington, D. C.
- 142. Moore, George H.  
Ex. Committee Member, Natl. Board  
NRECA  
Washington, D. C.
- 142. Moore, Thomas H.  
Ex. Vice President  
Assn. of Illinois Elec. Coop.  
Springfield, Illinois
- 144. Mumford, Dale  
President of Board  
NW Rural Elec. Coop. Assn.  
Cambridge Springs, Pennsylvania
- 145. Murray, William E.  
Legislative Specialist  
Natl. Rural Elec. Coop. Assn.  
Washington, D. C.
- 146. Neal, Olly  
Director, Env. Health  
Lee County Coop. Clinic  
Marianna, Arkansas
- 147. Nease, David  
Sec. Treasurer  
Alaska Elec. Rural Coop.

- 148. Nelson, Beverly  
Housing Specialist  
Housing Assistance Council  
Washington, D. C.
- 149. Nelson, Les  
Editor, Wisconsin Elec. Coop. Assn.  
Madison, Wisconsin
- 150. Nelson, Ray  
Vice President, Natl. Assn. of Counties  
Courtland, Kansas
- 151. Nelson, Robert  
Director of Public Relations  
Natl. Rural Elec. Coop. Assn.  
Washington, D. C.
- 152. Newlin, Larry  
Rural Programs Advisors  
Natl. Rural Center  
Washington, D. C.
- 153. Newton, William G.  
Board Member, WKE
- 154. Nordberg, Jacob  
President, United Power Assn.  
Elk River, Minnesota
- 155. Norris, Don  
General Manager  
Eastern Iowa Light & Power Coop.  
Wilton, Iowa
- 156. Ogier, Paul  
Director, Nebraska Rural Elec. Assn.  
Wallace, Nebraska
- 157. Ohlemeirer  
Director of Information, Kansas Elec. Coop.  
Topeka, Kansas
- 158. Oswald, Harry L.  
General Manager  
Arkansas Elec. Coop.  
Little Rock, Arkansas

- 159. Page, George  
President, Natl. Demonstration Water Project  
Las Cruces, N. M.
- 160. Page, James  
Director Elect-State of N.H.  
NRECA  
New Hampshire
- 161. Pannullo, John N.  
Ex. Director, Natl. Utility Cont. Assn.
- 162. Parker, E. C.  
Manager, Magnolia Elec. Power Assn.  
McComb, Mississippi
- 163. Partridge, Robert D.  
Ex. Vice President  
National Rural Elec. Coop. Assn.  
Washington, D. C.
- 164. Paulsen, Loren  
Board of Directors  
Natl. Rural Utilities Coop. Finance Assn.  
Flandreau, South Dakota
- 165. Perkins, Frank  
Ex. Vice President-General Manager  
Tenn. Elec. Coop. Assn.  
Nashville, Tennessee
- 166. Peterson, Clarence  
Sec.-Treasurer  
Lake Region Coop. Elec. Assn.  
Washington, D. C.
- 167. Peterson, Lawrence  
Wash. State Director  
Natl. Rural Elec. Coop.  
Elmira, Washington
- 168. Pierce, Ken  
Legislative Asst.  
Senator Leahy's office)
- 169. Pitts, Benjamin A.  
General Manager  
Sussex Rural Elec. Coop.  
Sussex, New Jersey



170. Plucknett, Knoland T.  
Ex. Director, Comm. on Power for the SW  
Tulsa, Oklahoma
171. Rudloff, Steven R.  
Director of Communications  
Assn. of Missouri Elec. Coop.  
Jefferson City, Missouri
172. Purdy, Mark F.  
Counselor  
Central Power Elec. Coop.  
Minot, North Dakota
173. Recktenwald, Roger  
Advisor  
Water Resources Assistance Corp.  
Prestonsburg, Kentucky
174. Rickel, Robert H.  
Director-Idaho  
Natl. Rural Elec. Coop.  
Athol, Idaho
175. Rissler, Mert  
Director-Wyoming Region  
NRE Finance Corp.  
Casper, Wyoming
176. Robinson, Charles A. Jr.  
Dept. Gen. Manager of N.K.E.
177. Robinson, John  
Manager of Resources and Environmental Quality  
Natl. Chamber of Commerce  
Washington, D. C.
178. Robinson, John  
Associate Asst. Administrator for Program Man. Policy  
Environmental Protection Agency  
Washington, D. C.
179. Rodolph, Clyde Jr.  
General Manager, Oklahoma Elec. Coop.  
Norman, Oklahoma
180. Congressman Robert Roe

181. Congressman Charlie Rose
182. Ross, Charles  
Ex. Vice President  
Kansas Elec. Coop.  
Topeka, Kansas
183. Rustad, Wally  
Senior Legislative Representative  
NRECA  
Washington, D. C.
184. Sanders, Roy L.  
Director-GA  
Coop. Finance Corp.  
Marietta, Georgia
185. Sanger, B. Dean  
Manager, Kamo Elec. Coop.  
Vinita, Oklahoma
186. Sauer, Lynn  
President, Alaska Elec. Rural Coop.
187. Scherler, Marvin  
President, Natl. Rural Water Assn.  
Walters, Oklahoma
188. Scott, Darrell  
Director-Iowa  
Natl. Rural Elec. Coop. Assn.  
Birdgewater, Iowa
189. Seaborg, Walter O. Jr.  
General Manager  
Wisconsin Elec. Coop. Assn.  
Madison, Wisconsin
190. Sherer, Rosemary  
American Society of Sanitary Engineers  
Cleveland, Ohio
191. Simonton, Fred  
Ex. Director  
Mid-West Elec. Consumers Assn., Inc.  
Evergreen, Colorado
192. Simpson, John  
Director, State Planning

193. Smith, Don E.  
Staff Economist  
NRECA
194. Smith, Douglas  
General Manager  
Valley Rural Elec. Coop.  
Huntingdon, Pennsylvania
195. Smith, Fred H.  
President, Florida State Rural Elec. Coop. Assn.  
Marco, Florida
196. Smith, J. K.  
Governor, Natl. Rural Utilities Coop. Finance Corp.  
Washington, D. C.
197. Smith, Walter L.  
Ex. Director, Low Income Housing Dev. Corp. of N.C.  
Durham, North Carolina
198. Solberg, Thomas  
President-North Dakota  
N.D. Assn. Rural Elec. Coop.  
Mandan, North Dakota
199. Stanford, John  
Editor, Tenn. Elec. Coop. Assn.  
Nashville, Tennessee
200. Stanhard, George  
Sub for Congressman Mark Andrew
201. Stanley, Elaine  
Environmentalist, EPA  
Washington, D. C.
202. Stanton, Curtis H.  
President, Am. Waterworks
203. Stierwalt, John  
Director-Indiana  
Natl. Rural Elec. Assn.  
Gosport, Indiana
204. Stork, Frank R.  
General Manager  
Assn. of Missouri Elec. Coop.  
Jefferson City, Missouri

- 205. Strong, Louis B.  
President, Kentucky Assn. of Elec. Coop.  
Louisville, Kentucky
- 206. Stubbs, F. N.  
General Manager, Wharton County Elec. Coop.  
El Campo, Texas
- 207. Swancutt, Dale C.  
Manager, Blackly Lane Elec. Coop.  
Eugene, Oregon
- 208. Swanson, Allan A.  
Manager, West Central Elec. Coop.  
Higginsville, Missouri
- 209. Swanson, Frank  
Director, Natl. Rural Utilities Coop. Finance Com.  
Lacrosse, Indiana
- 210. Tanner, Susan P.  
Asst. to Executive Vice President  
Georgia Elec. Membership Corp.  
Atlanta, Georgia
- 211. Taylor, George B.  
General Manager, South Miss. Elec. Power Coop. Assn.  
Hattiesburg, Mississippi
- 212. Thomas, Craig  
General Manager, Wyoming Rural Elec. Assn.  
Casper, Wyoming
- 213. Tillman, Wallace F.  
Regulatory Counsel  
Natl. Rural Elec. Coop. Assns.  
Washington, D. C.
- 214. Tisinger, Robert D.
- 215. Tsutras, Frank G.  
Congressional Rural Caucus  
Washington, D. C.
- 216. Turner, Carl M.  
Executive Manager, NM Rural Elec. Coop. Assn.  
Santa Fe, New Mexico
- Twitty, Hattie Wallace  
Asst. to Econ. Dev. Specialist  
Center for Comm. Changes  
Washington, D. C.

- 217. Tyus, Ober  
Public Relations, Ga. Elec. Membership Coop.  
Atlanta, Georgia
- 218. Ulmer, Leland G.  
General Manager, N.D. Assn. of Rural Elec. Coop.  
Mandan, North Dakota
- 219. Vann, Jim  
Director, Natl. Rural Utilities Coop. Finance Corp.  
Union Springs, Alabama
- 220. Verrips, Arie  
Ex. Director, Am. Public Gas Assn.  
Washington, D. C.
- 221. Waggoner, Robert R.  
Farmer  
Burnside, Illinois
- 222. Wahl, Charles P.  
Ex. Secretary, Grand Canyon State Elec. Coop.  
Phoenix, Arizona
- 223. Ward, James  
Mayor  
Leavenworth, Kansas
- 224. Warner, Arden  
General Manager, Kosciusko County REMC  
Warsaw, Indiana
- 225. Warner, Ray  
Department of Transportation  
Washington, D. C.
- 226. Warren, Charles  
CEQ
- 227. Watson, Ray  
President, Ga. Elec. Membership  
Atlanta, Georgia
- 228. Weaver, Leone  
Community Water & Service Assn.
- 229. Webb, James W.  
Board Member, NKE

- 230. Congressman James Whitten  
Mississippi
- 231. Whittlinger, G. J.  
General Manager, Anza Elec. Coop.  
Anza, California
- 232. Williams, Jack  
Board Member, Natl. Rural Utilities Coop. Fin. Corp.  
Garland, Arkansas
- 233. Williams, John R. Jr.  
Board Member, NREAC  
Prince Frederick, Maryland
- 234. Williams, Ray A.  
Board of NRECA  
Harrison Rural Elec. Coop. Assn.  
Wolf Summit, West Virginia
- 235. Williams, Robert W. Jr.  
Ex. Vice President and General Manager  
Darlington, South Carolina
- 236. Williamson, Gary M.  
General Manager, Central Power & Elec. Coop., Inc.  
Minot, North Dakota
- 237. Wilson, Harold  
Ex. Director, Housing Assistance Council  
Washington, D. C.
- 238. Wise, Robert  
Staff Director, Council of State Planning Agencies  
Washington, D. C.
- 239. Witherspoon, Marcia J.  
Parish Network Coordinator  
Natl. Conference of Catholic Charities  
Washington, D. C.
- 240. Woodman, Ivan  
Director, Wis. Elec. Coop. Assn.  
Janesville, Wisconsin
- 241. Wyckoff, Charles  
Director, Natl. Rural Elec. Coop. Assn.  
Piketon, Ohio
- 242. Yarn, Jane  
CEQ

- 243. Young, Roscoe  
Sand Mt. Elec. Coop.  
Rainsville, Alabama
- 244. Yzaguirre, Raul  
President, Natl. Council of la Raza  
Washington, D. C.





THE WHITE HOUSE

WASHINGTON

November 30, 1978

MEMORANDUM FOR THE PRESIDENT

FROM: JACK WATSON *Jack*  
LARRY GILSON *[Signature]*

SUBJECT: Background on Administration Rural  
Water and Sewer, Electrification  
and Alternate Energy Initiatives

Rural Development Initiatives Background

This water and sewer initiative is part of a larger set of initiatives conducted by my office through the IACC and coordinated by Larry Gilson of my staff. Overall the initiatives are designed to address a series of basic rural problems and to provide the basis for a more broad-gauged rural development policy statement you could make next spring. Priority attention is now focused on addressing actionable problems in the areas of rural:

- o water and sewer
- o health care
- o housing
- o transportation
- o economic development

In all cases the Administration effort is designed to:

- o make the Federal government a facilitator of local initiative, rather than a blocker;
- o reduce the paperwork burden on the small towns and and rural counties least able to handle it;
- o streamline the administration of federal rural programs to make them more compatible with one another and with state, local, and private sector initiatives; and
- o increase the accessibility by small towns to federal help.

In October the first of our rural announcements was made. The Vice President reported that agreements had been reached among USDA, HEW, and DOL which would result in:

- o construction or substantial renovation of over 300 rural primary health care clinics over the next four years;
- o use of various federal job training programs to train rural residents for health support positions in such clinics;
- o continued commitment to the use of National Health Service Corps personnel in rural areas;
- o expanded efforts to help attract and retain physicians in rural areas.

All of these well-received announcements were possible within existing budget levels through reprogramming and through inter-agency agreement.

At the Health Announcement the Vice President and others emphasized that the health of the rural resident depends on the adequacy of the local water supply and the quality of local housing as it does on the availability of physicians.

#### Announcement on Water and Sewer Programs

The need for improved water and sewer services in many rural communities is great:

- o 3.3 million rural Americans do not have running water in their homes;
- o 13 million rural people use either dry wells or other sources which do not meet safe drinking water standards;
- o another 6.5 million rural residents are served by community water systems which do not meet safe drinking water standards; and
- o more than 59 million Americans, most of them in rural areas, lack adequate sewage disposal facilities.

Because of the efforts of the rural working group you can announce today the following breakthroughs in delivering federal help to small communities for the purpose of developing or upgrading their water supply or sewage treatment and disposal systems:

I- Simplified system of applying for and administering approximately \$2.5 billion in federal help for water and sewer programs this year by means of:

o Phase-in by EPA, FmHA, and EDA of a single, uniform set of:

- application forms
- reporting and auditing requirements
- payment methods using the letter of credit
- standard requirements for protecting communities in contracts with engineering firms
- criteria for identifying high cost projects
- procedures for conducting needs assessments

o Single determination of compliance with 16 federal laws applicable to water and sewer project construction funded by EPA, FmHA, HUD, EDA, and CSA, including:

- National Environmental Projection Act
- Civil Rights Act
- Davis-Bacon Act
- Coastal Zone Management Act
- Endangered Species Act
- Clean Air Act
- Safe Drinking Water Act

o Interagency manual cataloging all available federal assistance and giving advice on how to apply for help;

o Interagency training seminars for federal field personnel and local officials on the implementation of these initiatives.

II- Training of 1,750 workers in the water and wastewater treatment field to meet critical shortages in a rapidly expanding job market by means of an interagency agreement between DOL and EPA (Job Corps and CETA slots over which the Secretary of Labor has control will be targeted to states which EPA identifies as having the greatest unmet need). The estimated annual federal expenditure will be \$5 million.

III- Strengthening and supporting local efforts to assist low-income rural residents in obtaining water and sewer services by means of an interagency agreement among FmHA, EDA, HUD, and EPA to make a grant of \$2.8 million to the National Demonstration Water Project, a network of 75 local organizations working in 25 states.

The effect of these initiatives will be to:

- ° ensure that water and sewer facilities are well suited to local community needs--in some cases this will mean using low cost technologies appropriately scaled for sparse populations; in others it will mean facilities which are adequate to meet long-term residential, commercial and industrial needs; in all cases it will mean a greater federal responsiveness to local circumstances and local initiatives;
- ° save millions of dollars per year in reduced paperwork and administrative burden for small town and rural county applicants and recipients of federal assistance--for example, by imposing only one set of compliance requirements accepted by all funding agencies (rather than one set for each agency) for NEPA, the Clean Air Act, the Safe Drinking Water Act, the Endangered Species Act, Davis-Bacon, and 11 other federal laws;
- ° save millions of dollars per year in eliminated administrative duplication among federal agencies--for example, it is estimated that FmHA alone can save \$1 million a year just by using EDA's needs survey data;
- ° speed up the processing time for applications and the time between applications and the completion of construction--for example, EPA estimates the average time involved in its three-step funding cycle in rural areas (approximately three years) will be reduced by 15 months; based on estimates made in a Clean Air Act Legislative report, this "speeding up" process resulting from the combination of Steps 2 and 3 will result in a savings of about \$250 million annually; and
- ° train 1750 workers in the water and wastewater treatment field to meet critical rural shortages in this rapidly expanding job market.

## Rural Electrification

The REA has been very successful in accomplishing its original mandate:

- ° In 1935 less than 11 percent of all U.S. farms had electric service. Today 98.7 percent of the 2.7 million farms are electrified and REA-financed systems serve almost half of these farms.
- ° Introduction of electric power has created a major rural market for electrical appliances and equipment estimated at more than \$1 billion a year.
- ° In August 1978 Secretary Bergland announced that REA helped create almost 46,000 new jobs in rural areas in 1977.

About half of the attendees at Friday's meeting will be from the rural electrification field, most from the National Rural Electric Cooperative Association (NRECA).

The meeting agenda calls for Administration responses to many of these concerns by Secretary Bergland, Jim McIntyre, Bob Feragen (REA Administrator) and Eliot Cutler (Associate Director, OMB). You may wish to reiterate your commitment to REA and to the goal of rural electrification and to add that:

- ° you will not consider any reorganization proposal to shift REA out of the Department of Agriculture;
- ° the Rural Electrification Loan Program will be continued;
- ° your concern about water projects is that they be justified on a cost-benefit basis and meet the criteria articulated in the water policy. Certainly a hydroelectric capability would be a potential benefit to be considered along with irrigation, water supply, and flood control;
- ° the REA Administrator and the Chairman of CEQ (Charles Warren) have been meeting to review the proposed REA regulations; and
- ° in the case of the Clinch River Project, because various rural electric cooperatives committed funds to the project it is your desire for the federal government to arrange for some type of refund to those contributors of any unexpended portions of those funds.

### Rural Energy Prospects

There is concern about future availability of dependable, fairly priced energy to support the economic development of small towns and rural areas across the country. Some of the elements of the energy program you signed last month will benefit such rural areas. Other steps which would be difficult to implement on a nationwide basis would be extremely beneficial if pursued locally.

While at current prices many alternative energy sources do not appear to be attractive, a number are being explored to test their future technical and commercial feasibility. Among the alternatives being pursued by DOE (through its research and demonstration programs), Interior (through its exploration and leasing programs), and Agriculture and Commerce (through their loan guarantee programs) are:

- ° recapture of unconventional natural gas (including natural gas from coalbeds, tar sands, Devonian shale, and geopressurized aquifers);
- ° low head hydroelectric power; and
- ° passive solar, solar hot water, wood, and wind.

Various rural electric cooperatives and others are now experimenting with these techniques, as are other public and private power providers in rural areas. Secretaries Andrus and Bergland and Deputy Secretary O'Leary will discuss further efforts to promote use of these alternative sources in the third segment of the Friday meeting.



THE WHITE HOUSE

WASHINGTON

November 30, 1978

MEMORANDUM TO THE PRESIDENT

FROM: BERNIE ARONSON, JERRY DOOLITTLE <sup>JD</sup>

SUBJECT: Talking Points for Rural Leaders' Meeting  
December 1, 1978

1. My father was a leader in the REA, and I saw for myself what an incredible difference electricity made in our lives. Ever since, I have felt that rural electrification was the most successful government program I know. REA and such other government programs as soil conservation and agriculture extension services have helped rural America become a mainstay of our Nation's economic life.
2. This success has also been built on the values instilled by rural living: independence, dignity, hard work, commitment to land, family and neighbors. I am committed to protecting those values by whatever measures government can usefully take.
3. Our rural areas have suffered heavily from shortages of energy in the past. One thing government can do is to help insure that rural areas have predictable and affordable supply. We are doing this not only by promoting rural electrification, but also by encouraging use of other energy sources, such as the methane gas found in coal fields and low-head hydroelectric power.



4. Government can also operate more efficiently to bring safe drinking water and sanitary sewage disposal to rural America. More than \$2.5 billion is to be spent this year in this area -- but such assistance in the past has always had to thread its way through a complicated maze of federal programs run by many different agencies.

5. Now, however -- after consultation with you to determine your needs -- we are changing the system so that a finding by one agency will certify that a rural community complies with all the various standards for water and sewer programs and will satisfy all the other agencies that requirements such as those in Davis-Bacon, NEPA and Clean Water have been met. We have created 1750 new positions in CETA and the Job Corps to train and upgrade rural sewer and water workers. We have increased support for the successful grassroots network of the National Demonstration Water Project which is operating in 25 states.

6. These measures and others which I don't have time to mention will save your local governments hundreds of millions of dollars in reduced red tape -- and thereby help cut budget deficits that fuel inflation. And they will help the federal government be a more effective partner with state and local governments in meeting pressing human needs.





EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

NOV 30 1978

MEMORANDUM FOR

THE PRESIDENT

FROM:

JIM MCINTYRE 

SUBJECT:

Study of the REA Electric Loan Program

On Friday December 1 you are scheduled to meet with rural representatives with interests in the areas of rural energy and rural water supply and wastewater treatment programs. The main purpose of the meeting is to explain and discuss Administration policy and directions in the areas of rural electrification, other energy policies affecting rural areas, and recent reforms in water/wastewater treatment that affect rural areas. The meeting will also provide an opportunity to allay any confusion or concerns about Administration policy on rural electrification.

You will recall that in June 1977 USDA and OMB, with your approval, began an in-depth study of the rural electric loan program. A study task force was established under the joint leadership of USDA and OMB, with representatives from Treasury, DOE, Banks for Cooperatives and two co-op organizations -- the National Rural Utilities Cooperative Finance Corporation and the National Rural Electric Cooperative Association.

The study focused on the following areas of analysis: future capital needs of the co-ops, availability of public and private financing, the ability of electric co-ops to attract private financing, comparison of utility rates paid by customers of co-ops with those of investor-owned utilities, and the co-ops' needs for Federal financial assistance. A draft of the study was completed early this year. Its major findings were as follows:

- ° Both the need for the REA electric loan program and its focus have changed substantially since 1935.
  - Unlike the 1930's and early 1940's, today, nearly all farms and rural residents have electricity.
  - Farm customers predominated in the early years, now residential, commercial, and industrial customers account for the bulk of KWH sales by REA borrowers.
  - In recent years the bulk of REA credit assistance has shifted from financing lightweight lines and related facilities to distribute purchased power to financing co-op owned generation and heavy transmission facilities.

- ° If the co-ops' share of the market continues to grow as in the past, REA loan guarantees could rise from \$4 billion in FY 1977 to \$21 billion by 1995 and REA insured loans, which are made at either 2 percent or 5 percent interest, could increase from \$850 million to \$2.3 billion.
- ° Only limited progress has been made toward the goal of helping the co-ops develop their own private sources of financing. This is due in part to strong Congressional opposition to attempts to shift more co-op financing, where feasible, to private sources. Also, the loan guarantees authorized in 1973 have continued the co-ops' dependence on Federal financing since 100 percent financing is provided by the Federal Financing Bank for generation and transmission projects, leaving little incentive for the co-ops to improve their ability to attract private credit.
- ° Many of the electric co-ops do not need the depth of subsidy currently provided by 2 percent or 5 percent interest loans. Moreover, the eligibility criteria for 2 percent loans specified in the basic Act do not accurately reflect need for subsidy.
- ° Most of the borrowers receiving 5 percent loans and many of those receiving 2 percent loans could obtain gradually over time most of their credit needs for distribution facilities from private sources without having to raise utility rates inordinately in comparison to rates paid by most Americans. The co-ops could also eventually finance a significant share of their generation and transmission requirements from private sources if they were to begin now to improve their financial strength. In either case, there would be a continuing need for "backup" Federal assistance to assure that weaker co-ops could obtain needed financing.

While every effort was made to conduct a comprehensive and objective analysis, intense political opposition to the study and any changes in the program has developed.

We do not think it is advisable to ask the Congress to consider reforms of the program at this time, given the large number of more urgent items on next year's agenda. We should continue to keep on top of the situation, however, and be prepared to take certain administrative steps to improve the effectiveness of the program when the climate for successful implementation is more favorable.

With regard to Friday's meeting, the plan is for Secretary Bergland to inform the participants that the Administration does not plan to propose any legislative changes in the program based on the study. The door will be left open, however, for possible future administrative changes to improve program effectiveness.

THE WHITE HOUSE  
WASHINGTON

01 Dec 78

Stu Eizenstat

The attached was returned in  
the President's outbox today.  
It is forwarded to you for your  
information.

Rick Hutcheson

THE WHITE HOUSE

WASHINGTON

December 1, 1978

Mr. President:

Attached is a draft statement to be issued at the time of the Alaska announcement at 3:00 this afternoon.

Stu Eizenstat

*Stu Eizenstat*

ok  
J

PRESIDENT'S STATEMENT ON ALASKA LANDS

Our nation has been uniquely blessed with a vast land of great natural beauty and abundant resources. Once these gifts seemed limitless. As our people have spread across the continent and the needs for development reach once distant frontiers, we realize how urgent it is to preserve our heritage for future generations.

Today I have taken several actions to protect Alaska's extraordinary Federal lands. Because of the risks of immediate damage to these magnificent areas, I felt it was imperative to protect all of these lands and preserve for the Congress an unhampered opportunity to act next year.

Passing legislation to designate National Parks, Wildlife Refuges, Wilderness Areas and Wild and Scenic Rivers in Alaska is the highest environmental priority of my Administration. There is strong support for such legislation in the Congress. In the 95th Congress, the House of Representatives overwhelmingly passed an Alaska bill. A bill was reported out of the Senate Committee, but time ran out and the Senate was unable to finally pass a bill. Because existing "d-2" land withdrawals under the 1971 Alaska Native Claims Settlement Act expire on December 17, much of the

-2-

land to be protected by legislation would be unprotected and perhaps irrevocably lost if I did not act now.

Accordingly, along with Secretaries Andrus and Bergland, I have taken the following actions:

-- I have signed proclamations <sup>under the Antiquities Act of 1906</sup> designating as National Monuments 17 of the most critical areas proposed for legislative designation -- 13 proposed National Parks, two proposed Wildlife Refuges and two proposed National Forest Wilderness areas.

These areas, totaling approximately 56 million acres contain resources of unequalled scientific, historic and cultural value, and include some of the most spectacular scenery and wildlife in the world. The Antiquities Act has been used in the past to preserve such treasures, for example by President Teddy Roosevelt who designated the Grand Canyon in this way. The Monuments I have created in Alaska are worthy of the special, permanent protections provided by the Antiquities Act ~~of 1906~~. They will remain permanent Monuments until the Congress makes other provisions for the land.

-- I have directed Secretary Andrus to proceed with necessary steps to designate National Wildlife Refuges for the remaining twelve proposed refuge areas, an additional 40 million acres.



-3-

-- Secretaries Andrus and Bergland have already taken steps under Section 204 of the Federal Land Policy and Management Act to withdraw or segregate all of the areas covered by either Congressional or Administration proposals from mineral entry and selection by the State of Alaska. I have directed that these withdrawals remain in place.

Each of the areas protected by these actions is exceptional and valuable. Among the treasures to be preserved are the nation's largest pristine river valley, the place where man may first have come into the New World, a glacier as large as the State of Rhode Island and the largest group of peaks over 15,000 feet in North America. Breeding areas of the Great Alaska brown bear, caribou and Dall sheep, and of ducks, geese and swans that migrate <sup>through the other 49</sup> ~~to 47 other~~ States each year will also be protected.

In addition to preserving these natural wonders, historical sites and wildlife habitats, our actions will ensure that Alaskan Eskimos, Indians and Aleuts can continue their traditional way of life, including hunting and fishing.

In Alaska we have a unique opportunity to balance the development of our vital resources required for continued economic growth with protection of our natural environment. We have the imagination and the will as a people to both develop our last great natural frontier and also preserve its priceless beauty for our children and grandchildren.

The actions I have taken today provide for urgently-needed permanent protections. However, they are taken in the hope that the 96th Congress will act promptly to pass Alaska lands legislation.

\* \* \* \*

THE PRESIDENT'S SCHEDULE

Friday - December 1, 1978

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7:30  
(90 min.) Breakfast with Vice President Walter F. Mondale, Secretaries Cyrus Vance and Harold Brown, Dr. Zbigniew Brzezinski and Mr. Hamilton Jordan - The Cabinet Room.

9:00 Dr. Zbigniew Brzezinski - The Oval Office.

10:00  
(30 min.) Meeting with Editors. (Mr. Jody Powell).  
The Cabinet Room.

10:30 Mr. Jody Powell - The Oval Office.

11:00 Mr. Charles Schultze - The Oval Office.

11:30  
(15 min.) Senator James Sasser. (Mr. Frank Moore).  
The Oval Office.

12:45  
(15 min.) Secretary Michael Blumenthal - The Oval Office.

1:15  
(15 min.) Meeting on Rural Electric Power. (Ms. Anne Wexler) - The East Room.

1:45  
(30 min.) Meeting with His Excellency Mustafa Khalil, Egyptian Prime Minister. (Dr. Zbigniew Brzezinski) - The Cabinet Room.



THE WHITE HOUSE  
WASHINGTON


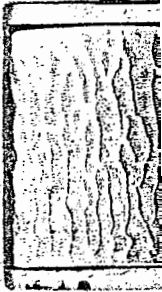
01 Dec 78

Anne Wexler  
Zbig Brzezinski

The attached was returned in  
the President's outbox today.  
It is forwarded to you for  
appropriate handling.

Rick Hutcheson

Jerry Rafshoon



THE WHITE HOUSE  
WASHINGTON  
November 28, 1978

MEMORANDUM FOR: THE PRESIDENT  
THROUGH: GERALD RAFSHOON *JRG*  
FROM: ZBIGNIEW BRZEZINSKI *ZB*  
ANNE WEXLER *AW*  
SUBJECT: Human Rights and the Medal of Freedom

In conjunction with the Human Rights commemoration scheduled for December 6, we strongly recommend that you award the Presidential Medal of Freedom to Roger Baldwin.

Baldwin, 95, uniquely brings together both the international human rights and domestic civil rights fields in a career of great distinction. He was an important participant in producing the Universal Declaration of Human Rights, whose 30th Anniversary this event will commemorate. He helped develop the International Human Rights Covenants and the Genocide Convention, and was a champion of the right to self-determination for the new nations of Africa. He helped establish civil liberties associations in Japan, Korea, the Federal Republic of Germany and many other nations. As the former chairman and now honorary President of the International League for Human Rights, he is a well-known and universally respected figure in the international human rights community.

Domestically, as a founder of the American Civil Liberties Union and later its National Chairman, Baldwin has worked for the rights of minorities and labor and stands out as a national advocate of civil liberties in this country.

Given his advanced age, the December 6 event is a most appropriate and perhaps a last opportunity to recognize the contributions he has made to our own country and to promoting human rights abroad. His distinguished career has now spanned many decades, and it is widely agreed that his dedication to the cause of human rights is unexcelled. We are aware of your feelings that the Medal of Freedom should only be used to recognize truly extraordinary achievement, and believe Baldwin meets even this exacting standard.

The Department of State joins us in these views.

RECOMMENDATION:

That you award the Medal of Freedom to Roger Baldwin on December 6.

APPROVE \_\_\_\_\_

DISAPPROVE \_\_\_\_\_

*No reflection  
on  
Baldwin  
J*

10:00 AM

THE WHITE HOUSE  
WASHINGTON

December 1, 1978

TO: THE PRESIDENT

FROM: Pat Barlow *Pat Barlow*  
Associate Press Secretary

SUBJECT: Your Q & A Session with Editors and  
News Directors Friday, December 1,  
10:00 a.m., The Cabinet Room

Today's session is the last out-of-town editors' meeting for this year. It is number 35 in the series, which has involved more than 900 participants. The 30 members come from 22 states and include 21 newspaper editors and 9 broadcasters. (List attached)

They met this morning with Secretary Ray Marshall. Later they will hear from Bob Russell (CWPS), Bill Wilcox (FDAA), Robert Herbst (Interior on D-2 Lands), Stu Eizenstat, Bo Cutter, and Dr. Brzezinski. (Agenda attached)

There will be the usual White House pool coverage at the beginning. I will stop the questioning after 25 minutes to allow for individual photos with you.

Attachments

## BRIEFING PARTICIPANTS

December 1, 1978

### COLORADO

Sandra Dillard, educational writer, Denver Post. Paper has been generally supportive. Favors a SALT treaty. Opposes administration water policy. She is black and will soon join the Post's Washington bureau. Concerned about western resource issues.

### FLORIDA

Bob Jordan, news director, WFTV-TV, Orlando.

Robert T. Pittman, editorial page editor, St. Petersburg Times. Liberal paper generally supportive of administration. In the heart of senior citizen country. Major concerns are inflation and social security taxes.

### GEORGIA

John Pruitt, news anchor, WXIA-TV, Atlanta. Station for which Bert Lance does commentary.

Jim Wood, publisher, Jonesboro News/Daily. Small daily in Atlanta suburb.

### IDAHO

Richard H. Schultz, news director, KBFI Radio, Bonniers Ferry. In far north of state, 40 miles from Canada.

### INDIANA

Jerry Mastey, news director, WWCA Radio, Gary. Oldest station in the city.

John J. Powers, managing editor, South Bend Tribune. Strong Democrat, the paper has been supportive of administration. Concerned about transportation issues, especially South Shore Railroad.

### IOWA

Harris D. Honsey, publisher, Lake Mills Graphic. Small weekly in conservative area. Concerned about agricultural issues, particularly export policy.

KENTUCKY

Gerald Lush, editor, Elizabethtown News Enterprise. Small daily in Senator Huddleston's home town. Politically moderate. Concerned about tobacco price supports and defense budget. Likely to ask about the future of Ft. Knox and the Armor School there.

MASSACHUSETTS

Robert C. Achorn, editor, Worcester Telegram and Gazette. Paper had extensive coverage of Town Hall Meeting in neighboring Clinton. Concerns are inflation and First Amendment issues, especially Farber case. Achorn recently visited China and may ask about current events there.

MICHIGAN

William E. Giles, executive editor and vice president, Detroit News. Conservative paper that has been relatively supportive. Giles was formerly with Dow Jones Publishing.

MINNESOTA

Frank Wright, managing editor, Minneapolis Tribune. He is former Washington bureau chief for this paper which has been generally supportive of administration. The editor, Chuck Bailey, has recently returned from an extensive trip to China. Likely to ask about DFL Party disaster in election. Paper supported Durenberger, Anderson and Perpich. The paper's respected Minnesota Poll laid an egg in the election, and they have been defensive about that.

Don R. Casey, editor, St. Cloud Times. Gannett paper. Located in Catholic area in central part of state. Concerns include abortion and the Right to Life Amendment.

MISSOURI

Ernest DeCamp, news director, KGBX Radio, Springfield. Mark Twain Broadcasting Company with 15 hours of farm programming each week. Been on the air since 1926.



NEW JERSEY

Chester Grabowski, editor, Post Eagle, Clifton. Weekly paper for Polish community. Also owns two other weekly papers. Had extensive coverage of Pope John Paul II's election and investiture. Mainly concerned with local issues, but U. S. immigration policy may be an issue he raises. He is active in the state's Polish society.

NEW YORK

Irene Harris, editor and publisher, Nassau Star, Long Beach. Very small weekly, she supported your candidacy before the Florida primary. Primary issue is high property taxes in Nassau County.

NORTH CAROLINA

Jerry Aushband, editor, Shelby Daily Star. Small, conservative Democratic paper in very rural area. Primarily concerned with inflation and government spending.

OHIO

David Feingold, news director, WOSU Radio, Columbus. This is a National Public Radio news production center with one of the largest staffs of reporters and editors in public broadcasting. He is especially interested in today's announcement about rural initiatives.

Joe Finley, managing editor, Dayton Daily News. Liberal paper and generally supportive on major administration policies. Critical of natural gas deregulation. Major concern is jobs, especially possible closing of local defense appliance center.

James Blount, editor, Hamilton Journal-News. Harte-Hanks paper. Hamilton is home of Armco Steel Company. Concerns include steel imports and the trigger price mechanism.

PENNSYLVANIA

Michele Fulco, managing editor, National News Service, Indiana. Small wire service which provides news features and editorial columns to subscribers across the country.

RHODE ISLAND

Leonard J. Cohen, editorial writer, Providence Journal and Evening Bulletin. Statewide paper, he concentrates on foreign affairs issues and energy. Paper recently has editorialized strongly against Justice Department intention to fill new appeals judgeship in that area with a candidate from Massachusetts. The editorial began, "'No Rhode Islanders need apply' seems to be the U. S. Justice Department's motto."

SOUTH CAROLINA

Richard L. Schreadley, editor, Charleston Evening Post. Very conservative Republican paper. Oppose Panama Canal Treaty and labor law reform. Concerned about defense budget and possible base closings. Oppose U. S. effort to return Jonestown victims from Guyana and \$8 million expenditure involved. Jonestown survivors are being returned and processed at Air Force Base in Charleston.

TEXAS

Al Hinojos, news director, KVIA-TV, El Paso.

VERMONT

Sidney H. Hurlburt, executive editor, Burlington Free Press. Gannett paper with a flashy, as opposed to serious, reputation. Hurlburt is former AP Washington bureau chief. Likely to ask about city's effort to obtain federal assistance for downtown revitalization. A top concern of Senator Leahy. Jack Watson met recently with the Senator and Mayor Pacquett to discuss options available to the city.

VIRGINIA

Gail S. Nardi, news director, WSVA-WQPO Radio, Harrisonburg.

Overton Jones, associate editor of editorial page, Richmond Times-Dispatch. Very conservative but well respected paper. Have not been supportive of administration. Particularly concerned about HEW interference in Virginia's college and university system.

WEST VIRGINIA

Eldora Nuzum, editor, The Inter-Mountain, Elkins. Small daily that has been supportive. Paper supports Davis Creek Power Project. Also concerned about completion of Appalachian highway.

Robert Harvit, president, West Virginia Radio (WBTH), Williamson. Station has been on the air since 1939.

THE WHITE HOUSE

WASHINGTON

EDITORS' BRIEFING

December 1, 1978

AGENDA

8:30-8:40 a.m.	Coffee
8:40-9:00 a.m.	PATRICIA Y. BARIO Associate Press Secretary Office of Media Liaison  PATRICIA E. BAUER Editor White House News Summary  RICHARD L. NELSON Special Assistant Office of Media Liaison
9:00-9:45 a.m.	SECRETARY RAY MARSHALL Department of Labor
9:45-10:00 a.m.	En Route to Cabinet Room
10:00-10:30 a.m.	Q & A WITH PRESIDENT CARTER
10:30-11:00 a.m.	Filing Time
11:00-11:45 a.m.	ROBERT RUSSELL Deputy Director Council on Wage and Price Stability
11:45-12:15 p.m.	WILLIAM H. WILCOX Administrator Federal Disaster Assistance Administration
12:15-12:45 p.m.	ROBERT L. HERBST Assistant Secretary for Fish, Wildlife and Parks Department of the Interior

12:45-1:15 p.m.	Buffet Lunch
1:15-1:55 p.m.	STUART E. EIZENSTAT Assistant to the President for Domestic Affairs and Policy
1:55-2:25 p.m.	W. BOWMAN CUTTER Executive Associate Director for Budget Office of Management and Budget
2:25-3:00 p.m.	Break
3:00-3:40 p.m.	ZBIGNIEW BRZEZINSKI Assistant to the President for National Security Affairs

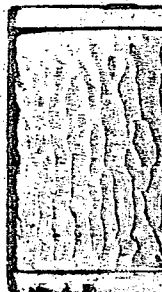
*J*  
THE WHITE HOUSE  
WASHINGTON  
01 Dec 78

Arnie Miller

The attached was returned in  
the President's outbox today.  
It is forwarded to you for  
appropriate handling.

Rick Hutcheson

Tim Kraft



To Arnie Miller  
brief comment  
J

- a. HEW ties with Labor for second place in the percentage representation of minorities among Presidential/Senate Confirmation Appointees. HEW and Labor have 20 percent minorities; Justice has 25 percent.
- b. HEW is second to HUD in the percentage representation of women among Presidential/Senate Confirmation Appointees. Thirty-six percent of HUD's Presidential/Senate Confirmation Appointees are women.
- c. HEW makes its poorest showing in the category of minority male Presidential/Senate Confirmation Appointees. With only five percent, it falls behind every Department except State.
- d. However, HEW has the highest percentage of minority female Presidential/Senate Confirmation Appointees - 15 percent.

THE WHITE HOUSE  
WASHINGTON

01 Dec 78

Stu Eizenstat

The attached was returned in the President's outbox today. It is forwarded to you for appropriate handling.

Rick Hutcheson



THE WHITE HOUSE  
WASHINGTON

November 30, 1978

MEMORANDUM FOR: THE PRESIDENT

FROM: STU EIZENSTAT *She*  
LYNN DAFT *lyn*

SUBJECT: Reallocation of the 1978  
Meat Import Quota Shortfall

As you recall, on June 8, 1978, you announced a 200 million pound increase in the quantity of meat that could be imported into the United States for the remainder of this calendar year. It is now apparent that some of the 13 countries participating in voluntary restraint agreements with the U.S. will be unable to meet their share of the additional 200 million pound quota. This was expected, although the amount of the shortfall could not be accurately predicted. The USDA is now estimating a shortfall of 50-80 million pounds. If we elect to reallocate the shortfall among those nations that still have supplies to export, mainly Australia and New Zealand, it is likely that this entire shortfall would be filled. The USDA estimates that a reallocation of 80 million pounds could restrain hamburger prices as much as 5 cents per pound over the next couple months. This would equate to a consumer saving of around \$55 million.

Your advisors unanimously recommend that we proceed to reallocate the shortfall on grounds that it is implementation of your earlier decision. However, the livestock industry will probably be critical of this action and might charge that you have broken your promise to "not permit any more expansion in beef imports this year" (Columbia, Missouri, August 14, 1978). We do not believe that such an accusation is valid but will not be surprised if it is made.

Unless you disagree, we will proceed to ask Secretary Bergland to reallocate the shortfall.

DECISION

☒ Agree (CEA, STR, OMB, State, Agriculture, DPS)

☐ Disagree

*JC*

meeting with editors

12/1/78

THE WHITE HOUSE  
WASHINGTON

Ga - Mid East

Peoples a table

Indiana - Mayor Hatcher

Ohio - 28% pay increase  
12/15

- energy - imports

Ohio - Amco - steel imports

W Va - Elkins - Appalachian Reg Com

Orlando - Asken → admin  
Jim Williams

Ohio - 3% Def - MX - Civ Def

Ohio - SALT

Minneapolis / St Paul. Minn.

THE WHITE HOUSE  
WASHINGTON

For Aff Breakfast 12-1-78

Roger Salwin?

Nicaragua

Iran/Ball

Romania

SALT

M. 27

M. East

PRC

Philippines - \$450 mil

Bothe - Angola

## NRECA

rural electric power meeting 12/1/78

REA to me - This meeting  
Conserv - Ag extens. housing  
farm inc - exports - Econ dev  
health. H<sub>2</sub>O. sewerage  
\$2 1/2 B

Feds facilitate - paperwork  
admin - small towns -

EPA/EDA/Am HA - forms -  
reports - criteria

Compliance = 16 fed agencies  
1750 workers

New energy legis

No shift REA <sup>R</sup> Dept Ag

REA loan program continue  
H<sub>2</sub>O projects

CRBR. Nuclear pwr